



### United Nations Development Assistance Framework (UNDAF) for the Kyrgyz Republic 2012-2016

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### **Executive Summary**

The United Nations Development Assistance Framework (UNDAF) is the result of an ongoing consultative process intended to analyze how the United Nations can most effectively respond to the Kyrgyz Republic's national priorities and needs in a transitional context that has been affected by conflict. It is guided by the goals and targets of the Millennium Declaration, which has been endorsed by the Government and national programmes/plans, and by other relevant documents, including strategic addresses by the President of the Kyrgyz Republic, the Government Programme approved by Jogorku Kenesh (Parliament) of the Kyrgyz Republic in December 2010, Action Plan "Economy and Security" to implement the Program of the Government of the Kyrgyz Republic endorsed by the Government in January 2011. The UNDAF translates these into a common operational framework for development activities upon which individual United Nations organizations will formulate their actions for the period 2012-2016.

Peace and stability toward sustainable development represents the cornerstone for the UNDAF; under this overarching goal, three inter-related areas of cooperation have emerged as particularly critical for United Nations support to the people and Government of the Kyrgyz Republic during this five-year period: (1) Peace and Cohesion, Effective Democratic Governance, and Human Rights, including deepening State-building, security and justice for all; (2) Social Inclusion and Equity, encompassing issues of social protection, food security, education and health; and (3) Inclusive and Sustainable Job-Rich Growth for Poverty Reduction, with particular attention to women and youth, as well as to vulnerable groups and disaster-prone communities. In all three, the United Nations Country Team offers comparative advantages with regard to achieving further tangible progress toward the Millennium Development Goals, drawing on its values, successful global knowledge base, best practices and lessons learnt; its strong normative mandate and track record in the Kyrgyz Republic; its neutrality; and its ability to encourage efficient coordination and facilitate accountability among donors.

### I. Introduction

Every person in the Kyrgyz Republic deserves a life free from poverty and from fear, conducted in security and dignity. At the same time, hundreds of thousands of people in the country have yet to realise such rights or to build upon equitable opportunities to fully develop their human potential. Yet the impact will be devastating if the Kyrgyz Republic falters in its nation building; the country can be rendered even more vulnerable to the divisiveness and social instability that have characterized its recent years.

Since its independence in 1991, the Kyrgyz Republic has struggled to attain lasting democracy and civic freedom. Moreover, since 2005, insecurity and violence have been recurrent, arising from the weakness of post-independence political institutions, inter-regional tensions over public resource allocations, among others, and inter-ethnic conflict. Elections for Parliament in 2007 and President in 2009 were found deficient by international observers and citizens alike, leading to widespread public dissatisfaction. A concentration of power in the presidential administrative apparatus weakened Ministries, and thus Government checks and balances. This culminated in a popular overthrow of the regime in April 2010, as well as significant inter-ethnic conflict the following June, that highlight the need for reconciliation and cohesion to be addressed and firmly embedded in all governance approaches in the interests of national stability. Human security remains fragile, with chronic vulnerabilities not only to conflict between communities and individuals, but also to poverty, undernutrition, unsustainable livelihoods, unfulfilled human rights, poor health, and recurrent natural disasters.

Peace and stability toward sustainable development thus represents the cornerstone for this United Nations Development Assistance Framework (UNDAF). The UNDAF formulates a common strategic plan for the United Nations Country Team in the Kyrgyz Republic for 2012-2016, in support of national development, the global Millennium Declaration and the Millennium Development Goals (MDGs) to reduce poverty. But peace and stability toward sustainable development, in its broadest sense, represents far more than the absence of conflict: It demands that the United Nations Country Team help the people of the Kyrgyz Republic - of whom more than two-thirds live in rural areas - to develop the building blocks of sustainable livelihoods; to develop a national infrastructure that allows the society and the Government to resolve conflicts internally and with their own skills, institutions and resources; to address fundamental social inequities and expand access to quality education, health care and other basic social services; and to achieve gender equality, human

rights and youth development that will underpin long-term sustainable and peaceful development of the society. While this will require a breadth and depth of resources and commitment unprecedented among public administrations, in so doing, the Kyrgyz Republic could truly become a model for successful peace-building and development.

This is daunting in a country such as the Kyrgyz Republic, where rural dwellers, women and youth remain especially at risk of poverty despite the country's past successes in reducing overall poverty. Many of the nation's 5.2 million people are still severely challenged in terms of human development, subject to a challenged social safety net and dependent on a fast-depleting natural resource base as well as susceptible to constant natural disasters such as earthquakes, landslides, mudflows and floods. Lack of employment opportunities represents a particularly serious obstacle: Women's share in the economically active population is steadily declining, with higher levels of unemployment than men and lower salaries as well. Similarly, the Kyrgyz Republic's youth already face high unemployment, low skills levels and lack of opportunities for participation in society. All these issues represent serious challenges to ensuring peace and stability toward sustainable development.

Yet the people of the Kyrgyz Republic have high expectations for tangible improvements in their daily lives. The focus must be on allowing the widest possible range of people to have confidence in their future in order for peace and stability to prevail. Relevant strategies for the 20-member United Nations Country Team (UNCT)¹ will continue to be developed through this "lens" of peace and stability toward sustainable development, within a wider human security context.

The Kyrgyz Republic has focused its recent development agenda, detailed in the Country Development Strategy 2009-2011, on four strategic priority pillars: (1) strengthening of economic potential; (2) governance efficiency; (3) socially oriented development; and (4) environmental safety. Building on this document, and in light of the events of 2010 and the naming of a new Government, a new national development plan is being formulated as the overarching national strategy for reducing poverty and vulnerability. Priorities for the initial six months, as outlined in a draft of the plan, are: (1) to ensure national unity and civil security, guaranteeing the rights and freedoms of the people; (2) to re-establish State governance throughout the country; and (3) to gradually achieve a turnaround from economic crisis. In turn, midterm socioeconomic objectives encompass: (1) consolidating inter-ethnic tolerance and public security; (2) ensuring eco-

 $<sup>^{1}</sup>$  The United Nations is represented in the Kyrgyz Republic by FAO, ILO, IOM, OHCHR, UNAIDS, UNDP, UNFPA, UNHCR, UNICEF, UNIDO, UNODC, UNV, WFP and WHO. Non-resident Agencies include OCHA, IAEA, UNECE, UNEP, UNESCAP, UNESCO, UN WOMEN and UNRCCA.

nomic development, reducing unemployment and enhancing international economic cooperation; (3) improving State governance; and (4) deepening social development and environmental protection. The draft Concept of Ethnic Policy and Integration, being formulated under the supervision of a key department within the Presidential Office, likewise complements these priorities, as does the Law on the Republican Budget for 2011 and Forecasts for 2012-2013.

Despite the post-crisis environment, the UNDAF results from a consultative, comprehensive and dynamic strategic priority-setting process, while providing a framework for future collaboration. High levels of participation and consultation have occurred not only within the UNCT, but also in close cooperation with the Interim Government of the Kyrgyz Republic and line Ministries, as well as with the new Government formed after parliamentary elections in October 2010. As part of this process, a Strategic Prioritization Retreat (SPR) on 18-19 November 2010 built on key national challenges in the Kyrgyz Republic that were highlighted in the Country Analysis and identified main potential areas of support by United Nations Agencies, Funds and Programmes.

At the SPR, the following three interlinked areas thus were ultimately identified as pillars for priority national development challenges to be addressed by the United Nations Country Team:

- Peace and Cohesion, Effective Democratic Governance, and Human Rights
- Social Inclusion and Equity
- Inclusive and Sustainable Job-Rich Growth for Poverty Reduction

Crosscutting themes of gender equality, youth, human rights, environment and Disaster Risk Reduction have been selected to further underpin interventions in all three pillars and are mainstreamed throughout.

After the UNCT agreed about the definitions and substantive context of the three pillars, UNDAF Working Groups were established for each pillar, chaired by UNCT members. The Working Groups, with Government counterparts, have been essential to UNDAF preparations and have functioned as information exchange and discussion fora, further refining draft outcomes and indicators. The finalized UNDAF results matrix was agreed upon with the Government in February 2011 following the meeting with the Prime Minister of the Kyrgyz Republic. At the same time, this framework is a living document, one flexible enough to respond to the Kyrgyz Republic's rapidly evolving political, social and economic context.

Overall, the critical importance of consolidating peace and

stability in the Kyrgyz Republic has been highlighted by all stakeholders; achievement of this can be sustained in part through a "One UN" approach on key issues such as energy shortages and food security, linking the UNDAF to peace-building efforts while also delivering development results on the ground balanced with support at the centre<sup>2</sup>. Indeed, the need for coordinated action is particularly important for a country such as the Kyrgyz Republic, which confronts extraordinary constraints and uncertainties despite much progress in implementing complex State-building processes. Also critical is taking into account the importance of youth and women, as well as other crucial groups such as internal migrants and persons reintegrating in their communities after internal or external displacement, in maintaining stability.

Selection of common United Nations development issues, arising from the wide consultations on the design of the UN-DAF, thus has been determined by the following criteria: (1) impact on peace and stability; (2) impact on social cohesion and regional disparities; (3) magnitude of the issue; (4) alignment with national priorities; and (5) comparative advantage in addressing root causes, which the United Nations can provide by drawing on its neutrality and strong normative mandate, its successful global knowledge base, and its ability to facilitate efficiency and accountability among donors.

Building on lessons learnt during the last UNDAF cycle, this UNDAF is intended to actively support national priorities; be better targeted and focused; be achievable and inspiring; and, above all, have impact. Overall, therefore, the UNCT goal is swift convergence in planning – designing certain interventions collaboratively and sharing these plans as an integrated whole, allowing the United Nations to be an active, coordinated and responsive partner with the people and Government of the Kyrgyz Republic.

 $<sup>^2</sup>$  In the Kyrgyz Republic's highly transitional situation, it is unclear whether the United Nations will be able to fully Deliver as One (DaO) during the UNDAF period, although the UNCT supports the principles of DaO.



### II. UNDAF Results

As indicated in Section I, United Nations cooperation in the Kyrgyz Republic for the period 2012-2016 will have the overall objective of underscoring peace and stability for sustainable development, and will not be "business as usual." Critically, the UNCT will sustain and attempt to increase coordination and complementarity with other development partners to support the Government in implementing UNDAF priorities.

Foremost among the key UNCT strategies to be pursued is that of fundamentally strengthened capacity development for the country, focused on development outcomes, proper management of human resources, and adequate financial resources and tools. With the capacity development paradigm representing the heart of United Nations work, this positions Agencies well vis-à-vis the Government in support of the 2005 Paris Declaration on Aid Effectiveness and the results of the 2007 Triennial Comprehensive Policy Review. This long-term process thus gives tangible expression to the concept of national ownership, enabling more informed choices and decisions at both organizational and individual levels while emphasizing the importance of motivation as a driver of change.

Capacity development will be linked with the Kyrgyz Republic's overall need for addressing inequities through an effective shift toward decentralization. This will offer new opportunities not only in the political landscape, but also the bureaucratic and institutional landscapes. Decentralization is critical because many of the country's destabilizing issues - poverty and food insecurity among them - are most pronounced at sub-national level, in the oblasts. Decentralization and an emphasis on sub-national programming thus can help overcome the divide between the capital, or more privileged areas, and the rest of the country. This also will entail improving the targeting of funding, technical assistance, and development and humanitarian aid more generally. Complementarities, ability to "scale up" initiatives, and impact and cost effectiveness also will be taken into account. Considering the post-crisis context in the country, the United Nations will ensure that its interventions are conflict-sensitive to avoid negative impacts and maximize positive impacts toward promoting peace and stability.

Communication for Development (C4D) will be given explicit priority as an upstream component of programme development and delivery to ensure success in accelerating progress on the MDGs. Overall, C4D – behaviour change communication, communication for social change, and advocacy communication – is about people, who are the drivers of their own development and agents in setting normative

development goals and standards; as such, it can contribute to sustainable change for the benefit of the poorest and most vulnerable in the Kyrgyz Republic, including all ethnic groups, IDPs and youth, women and children who have been directly or indirectly affected by violence. Establishment of a crosscutting, active and effective C4D Working Group will provide an important coordination mechanism for greater UNCT coherence and prioritized support in this area, incorporating C4D from the outset to diagnose and respond to key issues during the UNDAF cycle.

A more effective and systematic approach to harness the potential of volunteerism also will be accorded special emphasis, given its similar potential to accelerate achievement of the MDGs. As a result, various forms of volunteerism – including enhanced civic engagement across a wide range of sectors, advocacy, service to others, and self-help – will be leveraged to nurture a strong sense of mutual trust and cohesion. In turn, this can significantly promote broad-based national ownership, gender equality, inclusive participation and sustainability. Supporting volunteerism for peace and development through, for example, assisting the re-generation of social capital and livelihoods during national reconciliation constitutes a particularly important comparative advantage of the UNCT.

At the same time, promoting better distribution of development benefits to ensure social inclusion and equity is imperative, given that inequalities in access to delivery of quality services have been among the root causes of recent political crises. At least in the initial post-crisis phase, however, development interventions may still need to be supplemented by humanitarian initiatives to obtain sustainable stabilization. Finally, further developing the capacity of the Government in ensuring "statistical literacy" – incorporating strengthened analysis and use of quality data for sound policy decisions – will be crucial for making development plans effective.

These key strategies will be further refined during the UN-DAF implementation through the coordination mechanisms discussed in Section V. Some may require collaborative or joint programming or funding. In all, they are expected to give rise to:

- Better balance between policy development and effective delivery
- Better balance between development of the centre and its institutions, and the districts
- Clear geographic focus on rural or more vulnerable areas



- Increasing empowerment of actors in the Kyrgyz Republic, including youth, women, non-Government and civil society organisations, to lead the process
- Increasing commitment to social inclusion, particularly for youth, women and vulnerable groups
- Improved analytical capacity and better ability to design and target social safety net interventions to ensure more effective and efficient use of resources
- Stronger focus on UNDAF monitoring and evaluation mechanisms

The development outcomes to be achieved by the United Nations in the Kyrgyz Republic UNDAF 2012-2016 are briefly described below. The complete Results and Resources Framework is detailed in Annex I.

The Kyrgyz Republic's vulnerability to conflict is rooted in weak governance and the State's inability to secure a sufficiently inclusive political process and provide cost-effective services. This includes the capacity to rule by law, ensure security, and protect and respond to rights for men, women, children and youth, as well as specific vulnerable groups. While some progress has been made, gaps remain in civil and political, as well as economic, labour, social and cultural rights; however, the country has formally expressed support for these rights through its ratification of some 50 United Nations human rights treaties and all ILO Core Conventions, even as implementation requires strengthening. At the same time, the maturity of the system to convey the voice of the people through social dialogue requires further development.

### Pillar 1: Peace and Cohesion, Effective Democratic Governance, and Human Rights

Outcome 1: A national infrastructure for peace (at local, regional and national levels), involving government, civil society, communities and individuals, effectively prevents violent conflict and engages in peace-building

Outcome 2: By the end of 2016, the Government of the Kyrgyz Republic fulfills key recommendations of the Universal Periodic Review, Treaty Bodies and Special Procedures, as well as other obligations under human rights laws and treaties, to ensure better protection of human rights.

Outcome 3: By 2016, national and local authorities apply rule of law and civic engagement principles in provision of services, with active participation of civil society

National Priorities: Strengthen unity of the nation and ensure public security; increase efficiency and responsibility of State governance

### Relevant MDGs:

MDG 1: Eradicate extreme poverty and hunger

MDG 2: Achieve universal primary education

MDG 3: Promote gender equality and empower women

MDG 4: Reduce child mortality

MDG 5: Improve maternal health

MDG 6: Combat HIV/AIDS, malaria and other diseases

aiseases

MDG 7: Ensure environmental sustainability

MDG 8: Develop a global partnership for

development

The impact of the 2010 Constitution on governance could be significant, with the Government headed by a Prime Minister answerable to Parliament and the concentration of power in the hands of the President reduced. Strong assistance to Parliament and its committees, the Government and its structures, and civil servants alike will be needed to support effective democratic governance. Despite constitutional and institutional reform of the judiciary, such reform has yet to be systematized, so that independence of this key branch of Government continues to represent a major concern.

Addressing these issues will help to mitigate numerous development challenges, especially at sub-national level, that threaten peace and stability: a limited pool of skilled and trained human resources, particularly among youth; underdeveloped democratic systems, processes, attitudes and behaviors; and lack of a clear legal and regulatory framework. In turn, all this ultimately has resulted in lack of a clear vision for State institutions; weak capacity for planning and unreliable service delivery; and need for stronger interaction among the organs of sovereignty. Public confidence in institutions re-



quires further strengthening, as do mechanisms for external oversight and budget execution.

Lastly, the participation of women, youth, minorities and vulnerable groups in politics and decision making, including peace-building efforts, has been insufficient. Critically, a systemic approach is necessary to assign responsibility for gender mainstreaming within public administration and local self-government bodies. At the same time, the new Constitution offers encouragement in this area through its chapter on human rights, special article on equal rights and opportunities of men and women, and guarantees of gender equality in political participation and social life.

Critical to UNCT initiatives during the UNDAF cycle will be the proactive, participatory and inclusive concept of Infrastructure for Peace, aiming at strengthening national processes, policies and institutions that can improve the ability of the society to prevent and manage conflicts and promote social cohesion. This involves developing mechanisms for cooperation among all relevant stakeholders in peace-building by promoting cooperative problem solving for conflicts, as well as strengthening communities, civil society and Government institutions to resolve conflicts internally and with their own skills, institutions and resources.

This will build on a number of initiatives already under way (e.g., Youth Friendly Centers, Oblast Advisory Committees, Women Peace Committees and Water Use Associations) that can serve as important elements for such an infrastructure. The support to peace committees and oblast-level conflict resolution mechanisms will help to bridge political divides and transform conflicts, with an emphasis on women and youth. Principles of mediation and arbitration, along with peace education, will be prioritized. Other key groups in such peace processes may include water associations, thereby ensuring equitable distribution of water among communities and mitigating a potent source of conflict. Dialogue will be encouraged between State institutions and civil society regarding the design and implementation of policies related to conflict prevention, while Government and civil society capacities will be built to better monitor and respond to violent conflict. Media development interventions will be undertaken aiming at changing knowledge, attitudes and practices relating to tolerance and human rights.

Overall, under this UNDAF pillar it will be imperative to ensure that real and sustainable capacity development of people in the Kyrgyz Republic takes place in a wide range of governance areas, including the security and justice sectors, as well as in gender-focused analysis, planning and budgeting. The United Nations is committed to building partnerships in existing structures that can clarify roles and responsibilities for more effective service delivery. Importance will be given to not only skills building for the people, but also to changing institutional attitudes and behaviors to emphasize the values and principles of democratic institutions. A decentralized government system with a sound institutional framework respecting human rights can significantly reinforce peace and

stability through enhancing local participation in Government decision-making processes.

Thus, the United Nations also looks to assist in creating social cohesion not only "horizontally" - between various social groups - but also "vertically," between the Government and people, making Government more inclusive. For example, renewed support to strengthening of the national Ombudsman Institution, undertaken jointly by OHCHR, UNDP, UNH-CR, UNICEF and UN Women, is expected to enhance rule of law and promote human rights. Continuing support to ensure fulfillment of 168 key recommendations of the 2010 UPR, of which the Government has accepted 152, also will be critical to strengthening the national human rights record. In addition, active implementation of an effective National Youth Policy or implementation of gender-sensitive early warning mechanisms for prevention and management of conflicts can further support the consolidation of peace and stability. Safeguarding the rights of internal migrants, asylum seekers, refugees and stateless persons and promoting their legal, economic and social integration will also support social cohesion. Special attention will be paid to creating an accessible, functioning justice system for all children in contact with the law, including child victims, witnesses and offenders. In addition, the outreach of national institutions for the elimination of the worst forms of child labour will be increased through effective upscaling of available tools and models of intervention as well as capacity building of partners.

The UNCT as a whole has several comparative advantages in supporting the Kyrgyz Republic to effectively address the component of political maturity, dialogue and tolerance, as well as that of governance and other disparities. In particular, the United Nations' longstanding presence and engagement throughout the country, paired with the breadth and depth of expertise and capacity across all sectors, and particularly in democratic governance, peace-building and human rights, can serve the country well. Thus, the UNCT is collectively well-placed to address the strengthening of State institutions and their practices and to support mechanisms for national unity and stability. This will, however, require coherent, participatory planning, effective implementation, and consistent, proactive communication.

National partners are expected to include, among others, key Ministries and Government agencies, particularly the Ministry of Foreign Affairs, Ministry of Education and Science, Ministry of Interior, Ministry of Youth Affairs, Ministry of Justice, National Statistical Committee. This also will include the President's Office, the Government's Office, Parliament and its Committees, the Central Electoral Commission, the Supreme Court and other courts of the national justice system, the State Agency of Execution of Punishment, the General Prosecutor Office, the State Agency for Local Self-Governance, and the Ombudsman Office. Also included will be national non-Government and civil society organizations, the media, the private sector, the National Confederation of Employers, and the Federation of Trade Unions. International partners will include the donor community, international non-Government organizations.

### Pillar 2: Social Inclusion and Equity

Outcome 1: By 2016, vulnerable groups benefit from improved social protection, namely:

- Food security;
- MCH/RH services;
- Nutrition:
- Education,
- STI/HIV/TB;
- Social protection services and benefits

National Priorities: Develop the social sector; ensure social obligations

### Relevant MDGs:

MDG 1: Eradicate extreme poverty and hunger MDG 2: Achieve universal primary education

MDG 3: Promote gender equality and empower

MDG 4: Reduce child mortality

MDG 5: Improve maternal health

MDG 6: Combat HIV/AIDS, malaria and other

MDG 7: Ensure environmental sustainability

MDG 8: Develop a global partnership for develop-

Attainment of the highest standard of education, health, nutrition, water, sanitation and hygiene, and social welfare services are fundamental rights. Yet although many of the Kyrgyz Republic's key human development indicators have improved since independence, many remain unacceptably high, particularly with regard to under-5 and maternal mortality. Chronic undernutrition among children and women, resulting from food insecurity, inadequate caring practices, and health and sanitation environments, likewise is disturbingly prevalent. All this highlights not only the inhibiting of these rights but also the consolidation of peace and stability for sustainable development. The April and June 2010 events highlight the need to strengthen access to and delivery of basic services in local communities as a way of alleviating social tensions, as well as underscored the lack of comprehensive quality services for victims of violence. Significant disparities exist between regions and between rural and urban areas, even as the capacity of local governments to deliver services and provide the necessary infrastructure is severely limited. Gender inequality in social services remains a barrier to social justice and development, while youth are often confronted with adult issues but have limited access to resources.

For improved social inclusion and equity, three interlinked strategic challenges will need to be addressed: (1) access and availability; (2) eroded infrastructure; and (3) insufficient skills among service providers. Economic barriers primarily relate to costs and affordability, while many geographical barriers also exist, with some linked to continuing insecurity. Legal barriers - for example, restrictions to documentation and registration, as well as corruption - also limit access. Administrative barriers encompass a need for strengthened attention to vulnerable groups and rural areas, as well as insufficient budget allocations. The role of non-State actors in the sector remains underdeveloped.

Challenges in achieving quality education are particularly crucial given the Kyrgyz Republic's overwhelmingly young population. Key issues here include not only a need for improved teacher credentials and infrastructure, but also significantly better student performance standards. Regional imbalances remain pronounced, and a large percentage of young people do not continue to secondary education; poverty is a key reason for dropping out of school. Skills mismatches with the labour market must be remedied.

For its part, the health sector confronts important and complex challenges to improve health outcomes, including reaching out to the entire population with stronger community mobilization, given that about 10 percent of the population still does not have access to health care services. Both updating of delivery methods and addressing the needs for decentralized management and more appropriate infrastructure are priorities.

Despite considerable progress in maternal health, the country retains one of the highest Maternal Mortality Ratios among former Soviet republics – a rate that appears to be increasing. The global economic and food crises threaten to exacerbate an already serious problem of anaemia and micronutrient deficiencies among children in the Kyrgyz Republic. Stunting is a serious public health problem, with a national prevalence of 13.7 percent and particularly high prevalence in certain regions. Water-borne illnesses also remain a major issue, arising from poor water quality and intermittent supply a particular need exists to strengthen the roles of women and youth role in health-related decision-making processes as well as in health management and policymaking.

The HIV epidemic in the Kyrgyz Republic, as in other Eastern European and Central Asian countries, is the fastestgrowing epidemic in the world. Driven by Injecting Drug Use (IDU), high rates of HIV prevalence can be observed among key populations at higher risk to HIV exposure; although national HIV prevalence is low, estimated at 0.1 percent, among IDU the prevalence rate is 14.3 percent, according to sentinel surveillance data for 2009, and 7 percent among prisoners. Some 3 in 4 new infections during recent years have occurred in people younger than age 30. A tuberculosis epidemic, compounded by the growing threat of multi-drug resistant tuberculosis, also presents a major challenge to the country's health

care system and to economic development. Despite impressive gains, deviation from international treatment standards, interruptions in drug supply, poor patient compliance with treatment, and poor infection control have all contributed to this serious problem.

Critically, the design and set-up of a comprehensive food security monitoring system is essential to ensure that widespread overall food security needs and shocks are monitored so that programmes are relevant and incorporated into policies. About 1.4 million people - one-third of the country - are food-insecure, including 15 percent severely food-insecure; vulnerable groups including the elderly, informal migrants, residents of State institutions, the homeless, the sick and infirm, children living in large households, and those suffering from extreme poverty remain disproportionately affected, with more affected from frequent natural disasters and low resilience due to lack of livelihood opportunities. At the same time, stunting, micronutrient deficiency and anaemia also remain critical nutrition issues that must be urgently addressed. The UNCT will use targeted food security programmes as invaluable components to mitigate natural disasters, improve access to education, rebuild or create agricultural infrastructure, create or bolster livelihoods, and reinforce social safety nets for the most vulnerable, all as part of peace-building.

Lastly, few social protection services are available and functioning to address the needs of the poorest and most vulnerable, including widows, orphans, people with disabilities and others. Key issues that the UNCT will help to address include a need for increased fair access; the lack of harmonization of benefits; low contribution rate, as a result of the large informal economy; and unclear definitions of the poverty line and subsistence minimum.

While a formal policy framework on social services is in place in the Kyrgyz Republic, implementation mechanisms are insufficient to ensure pro-poor and pro-vulnerable outcomes. United Nations concerns under this pillar thus will focus on strengthening policies and supporting the translation of them into delivery of integrated, quality education, health, nutrition, water/sanitation and social protection services, including occupational health and safety, at the oblast, community and family levels, particularly in rural areas. Access, quality, utilization and equity of services will be emphasized, as will inter-sectoral collaboration, particularly at middle management level. Capacity development will include areas such as standardization of practices, improvement of planning and budgeting, and human resource management, with a systematic approach to monitoring and evaluation institutionalized.

The UNCT's comparative advantages lie largely in its core mandate of basic social services; its strong links to global expertise and international best practices; its commitment to help the Government achieve national goals; and its relationship of trust with relevant Ministries. United Nations support on mainstreaming gender into the design, planning, monitoring and evaluation of social policies, and on assisting gender-based analyses and data collection, will be critical.

Partners in this area are expected to include key Ministries and Government agencies, particularly the Ministry of Health, Ministry of Education and Science, Ministry of Social Protection of Population, Ministry of Emergency Situations, Ministry of Interior, Parliament and its Committees, the court system, Country Multi-Sectoral Coordination Committee, Mandatory Health Insurance Fund under the Government of the Kyrgyz Republic, Kyrgyz Academy of Education, State Agency for Local Self-Governance, National Physiology Centre, National AIDS Centre, and regional HIV, tuberculosis and health institutions. Non-Government organizations, the private sector and associations such as teachers' trade unions, academic institutions, the media, HIV most-at-risk population networks and associations, and local authorities and communities also will be engaged.

International partners will encompass the donor community and international non-Government organizations, including World Bank, Global Fund to Fight AIDS, Tuberculosis and Malaria, USAID, Kf W Development Bank, Medicins sans Frontieres, International Committee of the Red Cross, Help Age International, Save the Children (UK), Danish Refugee Council, ACTED, Mercy Corps, Crisis Centre Sezim, Public Foundation Counterpart-Sheriktesh, Centre for International Protection, and Refugee Women Centre.

### Pillar 3: Inclusive and Sustainable Growth for Poverty Reduction

Outcome 1: By the end of 2016, population, especially vulnerable groups, benefit from inclusive growth leading to decent and productive employment and improved access to productive natural resources, markets, services and food security

Outcome 2: By end of 2016, sustainable management of energy, environment and natural resources practices is operationalized

Outcome 3: By 2016, Disaster Risk Management framework in compliance with international standards established and effectively operationalized at national and local levels

National Priorities: Further develop the economy, reduce unemployment, and improve international economic cooperation with strategic partners; develop entrepreneurship and improve the business environment; protect the environment

### Relevant MDGs:

MDG 1: Eradicate extreme poverty and hunger MDG 3: Promote gender equality and empower women

MDG 7: Ensure environmental sustainability MDG 8: Develop a global partnership for development

Job-rich economic growth is vital to the rights to survival, livelihood, protection and participation. The Kyrgyz Republic has built up a liberal market economy and has sought international integration through trade and investment, notably through membership in the World Trade Organization. Economic growth has helped reduce poverty, but remains marred by serious economic imbalances that leave the manufacturing sector very weak; at the same time, the national economy is characterized by low competitiveness and insufficient export potential, in part because of a lack of foreign investment. Remittances from labour migrants, which constitute upward of 35 percent of the Kyrgyz Republic's Gross Domestic Product, have dropped significantly in recent years - by 60 percent between 2008 and 2009 alone - which has further impeded the economic stability of many vulnerable households, and thus, overall poverty reduction. To address these imbalances and stimulate sustainable economic growth, a need exists to diversify the production and export structure and substantially improve economic performance and competitiveness of enterprises.

With 32 percent of people still living in poverty and 6 percent

in extreme poverty, it remains clear that profound structural challenges must be addressed. Despite Government attempts to improve targeting of social assistance, levels of social benefits among the most vulnerable remain very low. Moreover, the political turmoil in 2010 further damaged already-underdeveloped infrastructure as well as set back broader economic reform processes.

The rural population, women and youth in particular lack employment opportunities, and overall unemployment and underemployment are rising, with internal and external labour migration increasing. Lack of opportunities to create capital also is affecting poverty, as is an absence of access to basic services. Households have reduced expenditures, yet more than 40 percent in 2008 reported borrowing money to meet day-to-day needs. Critically, the informal economy competes with the formal economy for labour, materials and financial resources, representing an estimated 60 percent of total employment – predominantly women – in 2007. A mismatch of labour supply and demand gives rise to the need for the pattern of economic development to change to generate more productive employment and improve labour market outcomes as well as labour productivity. Yet the wider the distribution of the fruits of development and service delivery, the greater will be the likelihood of human security, thereby consolidating peace and stability for sustainable development.

Meanwhile, since agriculture is the backbone of the rural economy, the combination of limited skills and resources in crop farming, and unregulated livestock grazing, has degraded an alarming proportion of scarce agricultural land. Despite continued heavy dependence on irrigation, the predominance of outdated, ineffective water management mechanisms, and inefficient agronomic techniques have resulted in exceptionally inefficient water use. Competition over water and land has particularly contributed to ethnic tensions, especially in the south. Renewed investment in rural communities in particular will be needed to improve equitable access to natural resources, increase agricultural productivity, and stimulate trade between ethnic communities as a basis for lasting peace.

In addition, it will be critical to further enhance coordination for disaster preparedness and response, given that the Kyrgyz Republic suffers about US\$35 million in damages each year from natural disasters, building on the high-level Disaster Response Coordination Unit (DRCU) already established between Government, the UNCT and other actors. This is already being supported by a joint UNCT programme, involving not only the Government but also the Red Cross, other international organizations, and local and international non-Government organizations. Further strengthening capacities of members of the DRCU, Rapid Emergency Assessment and Coordination Teams (REACT) and sector groups,

along with development of an inter-agency contingency plan, will serve as a platform for ensuring better preparedness and response. Particular attention will be given to establishment of a national platform for Disaster Risk Reduction as a key element of disaster management, with integration into policies, plans and programmes.

At the same time, a culture of preparedness for children and safety in schools has emerged as one of the Disaster Risk Reduction priorities. Learning and education have proved to be the most effective and sustainable mechanisms for providing necessary Disaster Risk Reduction knowledge to communities and protection tools under disaster and emergency situations. Gaps and needs in operations will need to be considered in mainstreaming Disaster Risk Reduction into education, thereby contributing to a strategic shift in mindset from a culture of reaction to a culture of prevention.

The UNCT is particularly well placed to address the complexities of poverty reduction in a volatile transitional environment, given the breadth and depth of expertise and capacity it can draw upon at all levels of policymaking and implementation throughout the Kyrgyz Republic. The United Nations has particularly gained credibility based on its ability to help the Government respond swiftly to the 2010 events. Its longterm presence and experience throughout the region is an important asset to consider given the cross-border challenges linked to conflict prevention, migration and natural resource management. The UNCT also may be well-placed to help the Government find both a degree of continuity and consistency for policies, and to orient policies far more strongly toward equity and a focus on the most vulnerable and marginalized. Particular weaknesses in existing policy frameworks lie in the absence of a conflict-sensitive perspective and in insufficient linkages between, e.g., poverty, natural resource management and disaster prevention. Major challenges particularly lie in the limited awareness of linkages between poverty, the environment and social unrest.

In support of national policies, United Nations interventions thus will offer a more holistic view of poverty, recognizing environment and disaster risk reduction and management as a key factor and developing a culture of participation at all levels. The UNCT can advise on shaping educational content to better reflect the evolving needs of the labour market, as well as assist the development of programmes on youth employment and entrepreneurship and a national jobs information portal. Further, it can support the revision of bilateral agreements on labour migrants, with a view to fostering a more constructive approach to building skills and utilizing experience and financial resources to develop the Kyrgyz Republic. The UNCT also will focus on support to equitably promote diversified rural livelihoods and better farming, along with pro-poor financial services, through improved policies, systems, productivity and markets. It likewise will support

strengthened community-based natural resource management, labour-intensive public works and development of a culture of resilience for response to disaster risks.

National partners in this area are expected to include, among others, key Ministries and Government agencies such as the Ministry of Economic Regulation, Ministry of Labour, Employment and Migration, Ministry of Finance, Ministry of Agriculture, Ministry of Natural Resources, Ministry of Justice, Ministry of Interior, Ministry of Social Protection of Population, Ministry of Emergency Situations, Ministry of Health, Ministry of Culture and Information, Ministry of Education, President's Office, Parliament and its Committees, State Agency for Local Self-Governance, Kyrgyz Academy of Education, National Statistical Committee, Academy of Sciences, national water authorities, State Agency on Environment Protection and Forestry, State Agency for Quake Proof Construction, Renewable Energy Sources Directorate, National Committee on Climate Change, and National Confederation of Employers and the Federation of Trade Unions.

Also involved will be local and regional authorities, communities, the private sector, national and international non-Government organizations, trade unions and employers organizations, and academic institutions. These will include the Legal Clinic Adilet, Centre for International Protection, Crisis Centre Sezim and Central Asian Crafts Support Association Resource Centre.

### III. Indicative Resource Requirements

The estimated financial resources required by the UNCT for its contribution to the achievement of each UNDAF Outcome are presented in the UNDAF Results Matrices in Annex A. These contributions include (1) the financial allocations by each participating United Nations organization, or direct resources; and (2) resources that organizations expect to mobilize during the UNDAF cycle in addition to their direct resources. The figures, while only indicative, are as accurate as possible at the time of the UNDAF drafting. Resource commitments will continue to be made only in Agency programme and project documents, according to the procedures and approval mechanisms of each Agency. The UNDAF budget will be reviewed and updated annually to reflect the different cycles of specialized and non-resident Agencies.

The total anticipated resources to be mobilised in support of UNDAF strategies³ in the Kyrgyz Republic amounts to approximately US\$ 186,099,262 million over a five-year period. About 27 percent of the total resources will be spent within the pillar of Peace and Cohesion, Effective Democratic Governance, and Human Rights (\$50 954 937 million); 39 percent on Social Inclusion and Equity (\$71,883,200 million); and 34 percent on Inclusive and Sustainable Job-Rich Growth for Poverty Reduction (\$63,261,125 million). This reflects both national development needs and UNCT priorities in the Kyrgyz Republic, as well as provides for aligning United Nations cooperation with overall development assistance.

### IV. Implementation

Throughout implementation of the UNDAF, the UNCT will focus on the most vulnerable groups in society, with explicit provisions for ensuring their active and effective participation in decision making as a key to fortifying peace and stability. Moreover, as noted above, to contribute to the reduction of rural-urban and regional disparities that underlie much of the poverty and conflict in the Kyrgyz Republic, the United Nations will target poor rural areas and specific impoverished groups. Particular importance will be given to effective links between the State and civil society.

The UNCT and United Nations Resident Coordinator will be responsible for the effectiveness of United Nations activities, especially in cases where resources are combined. These arrangements will support progress toward the use of national systems for implementation, management and monitoring, based on internationally recognized standards and good practices. The UNCT will discuss and determine which outputs can be implemented within Joint Programmes.

Technical Working Groups will meet regularly and will serve as the main mechanism for implementing and monitoring the UNDAF, under the oversight of the UNCT [see also Section VI]. Individual Working Group workplans on collaborative activities will be developed with clear goals and objectives, to be integrated into the Annual Report and Workplan of the Resident Coordinator. Regional cooperation also will be supported and encouraged with the Government, particularly in discussions on commitments to international treaties and United Nations instruments.

A number of Thematic Working Groups already contribute to integration between the United Nations Agencies in

key thematic and crosscutting areas such as Gender Equality, Youth, and HIV/AIDS. These will continue to operate as appropriate, encouraging improved coordination through enhanced information exchange, as well as joint planning and decision making.

Provisions of the UNDAF will be implemented through the Country Cooperation Frameworks and Country Programmes agreed to by partner organizations in the Kyrgyz Republic. Selection and definition of individual Agencies' goals, outcomes and strategies will be consistent with the UNDAF. Individual Country Programmes and project documents also will specify how they contribute to UNDAF objectives and cooperation strategies.

As part of the overall United Nations commitment to encourage national programme management and implementation, the Executive Committee of the global United Nations Development Group (UNDP, UNICEF, UNFPA, WFP) will employ a Harmonized Approach to Cash Transfers (HACT) to gradually increase the use of Government systems in disbursing and reporting of funds through Implementing Partners, as well as to reduce administration costs. Along with UNICEF and UNFPA that are using a FACE (Funding Authorization and Certificate of Expenditure) Form, UNDP will also apply HACT modality that became a Principal Recipient of the Grants of the Global Fund to Fight AIDS, Tuberculosis and Malaria (GFATM). The previous HACT deadline for all stages of implementation has been postponed until 2012 due to the political situation in the Kyrgyz Republic at the time of UNDAF formulation. Meanwhile further steps will be undertaken to integrate HACT into country programming.

<sup>&</sup>lt;sup>3</sup> This total does not encompass special initiatives outside the UNDAF.



### V. Monitoring and Evaluation

A set of objectively verifiable and repeatable key performance indicators is essential for monitoring, evaluating and reporting on achievement. Key indicators, accompanied by baselines and targets, have been formulated for each Outcome under each of the three pillars of cooperation. To refine baselines and further refine programme strategies, several surveys will be undertaken during the UNDAF cycle. [See the Results Matrices in Annex A for comprehensive monitoring and evaluation indicators to be used. A Monitoring and Evaluation Calendar, contained in Annex B, provides a tentative schedule of all major monitoring and evaluation activities.]

At the same time, because development is a process, the UNDAF may have to be adapted to respond to changes in the Kyrgyz Republic's economic, political or social situations. The UNCT will establish three UNDAF Monitoring and Evaluation Groups to provide continuous monitoring and evaluation mechanisms specifically for the three pillars, relying on a Results-Based Management approach.

Each UNDAF Monitoring and Evaluation Group will meet bi-annually and produce brief bi-annual reports on progress in implementation as well as opportunities and constraints still faced. Government and partner representatives will be invited once every six months to provide strategic guidance. This overall monitoring and evaluation plan will particularly show its value during UNDAF Annual Review Meetings, which will serve as the basis for tracking and reporting on UNCT performance. Annual Reviews will validate

conclusions, including lessons learnt and best practices, which should feed into policy advocacy and preparation of new Annual Work Plans. The Annual Reviews also may provide important inputs for Annual Reports for individual Agencies, the Resident Coordinator and donors, as well as data and analysis for the final UNDAF Evaluation, and may reflect on issues such as development effectiveness and joint resource mobilization.

A joint mid-term evaluation by the Government, UNCT and other partners will be conducted at the midpoint of the UNDAF cycle, synchronized as much as possible with respective Agencies' mid-term Country Programme reviews. This will be undertaken with the objective of obtaining substantive feedback on progress toward stated outcomes for each pillar, under the overarching goal of peace and stability for sustainable development. It will focus on (1) whether the UNDAF has made the best use of the United Nations' comparative advantages in the Kyrgyz Republic; (2) the coherence of the Agencies' contribution toward achieving national priorities; (3) whether the UNDAF has helped achieve the selected priorities in the national development framework; and (4) impact of capacity development initiatives. In all, this will provide the opportunity for any mid-course adjustments to ensure that United Nations efforts 2012-2016 remain focused on the Kyrgyz Republic's national priorities. In addition, achievements, lessons learnt and best practices will be disseminated, as will constraints encountered, to inform the design of the next UNDAF.

### Acronyms and Abbreviations

AIDS Acquired Immune Deficiency Syndrome

CA Country Analysis

CBO Community Based Organizations
CDS Country Development Strategy

CEDAW Convention on the Elimination of All Forms of Discrimination Against Women

CIS Commonwealth of Independent States
CLMS Child Labour Monitoring System

CMCC Country Multisectoral Coordination Committee

DRR Disaster Risk Reduction

DRCU Disaster Risk Coordination Unit
EFSA Emergency Food Security Assessment
FAO Food and Agriculture Organization

GBV Gender-Based Violence GDP Gross Domestic Product

GF Global Fund

HIV Human Immunodeficiency Virus IAEA International Atomic Energy Agency

IO International Organizations
ILO International Labour Organization
KAE Kyrgyz Academy of Education

KIHS Kyrgyzstan Integrated Household Survey

LSG Local Self Government

M&E Monitoring and Evaluation

MES Ministry of Emergency Situations

MFA Ministry of Foreign Affairs

MoA Ministry of Agriculture

MoCI Ministry of Culture and Information
MoES Ministry of Education and Science
MoER Ministry of Economic Regulation

MoI Ministry of Interior MoY Ministry of Youth

MDGs Millennium Development Goals

MoJ Ministry of Justice MoH Ministry of Health

MoLEM Ministry of Labor, Employment, and Migration MSPP Ministry of Social Protection of Population

NSC National Statistics Committee NGO Non-Government Organization

OCHA Office for the Coordination of Humanitarian Affairs
OHCHR Office of the High Commissioner for Human Rights
UNAIDS Joint United Nations Programme on HIV/AIDS

UNCT United Nations Country Team

UNDAF United Nations Development Assistance Framework

UNDP United Nations Development Programme
UNECE United Nations Economic Commission of Europe
UNEP United Nations Environment Programme

UNESCAP United Nations Economic and Social Commission for Asia and the Pacific UNESCO United Nations Educational, Scientific and Cultural Organization

UNFPA United Nations Population Fund

UNHCR United Nations High Commissioner for Refugees

UNICEF United Nations Children's Fund

UNIDO United Nations Industrial Development Organization

UNODC United Nations Office on Drugs and Crime

UNOSAT United Nations Operational Satellite Applications Programme

UNRCCA United Nations Regional Centre for Preventive Diplomacy for Central Asia

UNV United Nations Volunteers

UN Women United Nations Entity for Gender Equality and the Empowerment of Women

WFP World Food Programme
WHO World Health Organization



### Annex A: UNDAF Results Matrix

## UNDAF Results and Resources Framework 2012-2016:

# PEACE AND COHESION, EFFECTIVE DEMOCRATIC GOVERNANCE AND HUMAN RIGHTS

MDG 2. Referent MDB 2. Improve musernal leadth MDG 2. Reduce carrier povertry and hunger MDG 3. Improve numernal leadth MDG 2. Reduce child mentality MDG 4. Reduce child mentality MDG 4. Reduce child mentality and ampover women MDG 3. Develop a global partnership for development.  MDG 4. Reduce child mentality MDG 4. Reduce child mentality and ampoved teaming the constraints for the cholenge and the control of the constraints of the cholenge and the control of the constraints of the cholenge and improved teaming the case of the cholenge and the constraints of the cholenge and the cholen	id-Term Nation	Mid-Term National Priorities (2011-2012): Inter-ethnic tolerance and public security Strengthening state governance	Inter-ethnic tolerance and publi Strengthening state governance	d public security nance			
MDGs:  MDGs:  MDG Combat HIV/AIDS, making and other disease and other disease requality and empower women MDG 6: Combat HIV/AIDS, making and other disease and required in their area and have conference in application of rule of flaw and protection of fluence in application of rule of flaw and protection of fluence in presons that perceive in presons that perceive different identity groups)  Mostry, right a society, with respect for showing percentages for different identity groups)  Mostry and sood inter- community life etc.)  MDG 5: Instance environmental sustainability and dense flowing reduced tensions fluence in application of rule of flaw and protection of fluence in application of rule of flaw and protection of fluence in and have confidence in persons that perceive dense fluence in persons that perceive different identity groups)  Mostry and society with respect for diversity (segregated data stochard a society with respect for a diversity (segregated data showing percentages for different identity groups)  Mostry and cooperation (e.g. in and cooperation), cluestion, cluestion, community life etc.)  Community life etc.)  Community life etc.)	OAF Pillar A:		Peace and Cohesion, Effectiv	e Democratic Gov	ernance and Human Rigl	ıts	
1: % of persons who feel and infra- line caring reduced rensions of regions who feel secure in their area (indi- line caring reduced reterions of regions who feel secure in their area (indi- line caring reduced reterions of regions and improved security)  la line regional and have confidence in and protection of rule of law and protection of rule of law and protection of human rights  sovern- lisociety, rights  Nyrgyzstan as a tolerant of showing percentages for diversity (segregated data showing percentages for different identity groups)  % of persons that have the perceive and cooperation (e.g. in persons that have the perception (e.g. in persons that business community life etc.)  cooperation, education, concernance community life etc.)  lisociety and a percentage for different identity groups and cooperation (e.g. in persons that have the community life etc.)  community life etc.)  lisociety with respect for different identity groups areas such as business community life etc.)  community life etc.)  lisociety and a life of the community life etc.)  community life etc.)  community life etc.)  lisociety and a life of the community life etc.)  community life etc.)  community life etc.)  community life etc.)	vant MDGs: G 1: Eradicate e G 2: Achieve un G 3: Promote ge G 4: Reduce chi	xtreme poverty and hunger iversal primary education nder equality and empower wo Id mortality		Improve maternal h Combat HIV/AID: Ensure environment Develop a global pa	calth S, malaria and other disea ral sustainability rtnership for developmeni	sa	
1: 8% of persons who feel   At least 10 % increase in   Country-wide   Quantitative KAP urey to measure attilinfare cedure in their area (lambar conceptions)   Country cegoonal and have confidence in application of perceptions of human rights and protection of human rights   At least 10% increase in proved security and protection of human rights   At least 10% increase in prover and protection of human rights   At least 10% increase in perception of dents (country-wide, society with respect for showing percentages for diversity (segregated data showing percentages for diversity (segregated data and entity groups)   At least 10% increase in persons that have the perception of good inter-community coexistence   At least 10% increase   At le	comes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources
implementation at all levels, policy dialogue, to planning and implementation, capacity b, supporting efforts of the authorities, promotin through training seminars, awareness raisin, implementation, community mobilization, 1 needs, promotion of rule of law, information	tcome 1:  ational infra- tcture for peace local, regional In national levels) olving govern- nmunities I individuals ccively prevents lent conflict and ages in peace lding		At least 10 % increase in their area and have confidence in application of rule of law and protection of human rights  At least 10% increase in persons that perceive Kyrgyzstan as a tolerant society with respect for diversity (segregated dara showing percentages for different identity groups)  At least 10% increase in persons that have the perception of good intercommunity coexistence and cooperation (e.g. in areas such as business cooperation, education, community life etc.)	Country-wide KAP survey to be conducted in 2011 measuring perception of security and social cohesion.	Quantitative KAP survey to measure atti- tudes and perceptions of sampled respon- dents (country-wide, representative survey)	Key Ministries and Government Agencies, especially MFA, MoE, MoI, NSC, MoY, MoJ, including President's Office, Religious Policy and Public Affaits Office under President's Office, Parliament, Central Electoral Commission, Supreme Court, State Agency of Execution of Punishment, General Prosecutor Office, Department for Ethnic Development, State Agency for Local Self-Governance, Municipalities: To apply UN rules and standards on juvenile justice and ensure application of the rule of law, advocacy, national dialogue, implementation and monitoring, partnership building; development and implementation of policies including policies aimed at tolerance promotion, reconcilitation and conflict prevention, revision of existing legislation, potential of international particularly among uomen and youth; development of and access to private commitments of the country in the area of peace and security; increase of mediation potential particularly among uomen and youth; development of acuty conflict prevention and property documentation, improved social services to the population, poverty reduction efforts, fair prosecution of human rights violations.  Court, Ombudsmen Office: External monitoring  Donor community:  Court, Ombudsmen Office: External monitoring  Donor community:  Court, buting to peace and development and modernized border management.  IOs/NGOs as actors for peace building efforts; make assessmen of the strategic documents; ensuring participatory approach for elaboration of tegal basis/framework documents, involvement of uomen in peace networks mobilization of communities in raising auareness and promotion of ideas of tolerance, dose monitoring of policy.	UNDP: US\$ 12,200,000 UNICEF: US\$ 5,000,000 UNESCO: US\$ 220,000 UNHCR: US\$ 2,925,000 OHCHR*: US\$ 1,899,335 WFP*: US\$ 1,899,335 WFP*: US\$ 300,000 UNV**: US\$ 300,000 UNV**: US\$ 300,000
Media: awareness raising, monitoring						implementation at all levels, policy dialogue; data collection and monitoring, support to planning and implementation, capacity building, promotion of peace dialogue supporting efforts of the authorities, promoting peace and reconciliation at all levels through training semmars, awareness raising activities, PB projects funding and implementation, community mobilization, provision of humanitarian aid to the most needs, promotion of rule of law, information sharing.	
						Media: awareness raising, monitoring	
						OUTCOME 1 TOTAL US\$ 24.876.765	US\$ 24.876.765

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources
Outcome 2:	# of complaints submitted UN Treaty Bodies and	Minimum 10 individual complaints submitted	5 decisions of the UN	Monitoring reports of NGOs; statistical	Key Ministries and Government Agencies including President's Office:  Coordination of implementation of the recommendations among relevant ministries	UNODC: US\$ 2,250,000
By the end of 2016, the Government of Kyrgyzstan fulfils Ley recom-	Special Procedures related to human rights violations	by persons under Kyrgyz jurisdiction to UN Treaty Bodies and Special Procedures	Human Rights Committee on individual	data from the judicial system; data from the OHCHR Geneva on the number of region	and state agencies; timely submission of reports to UPR, CEDAW follow up and implementation of recommendations; adoption of implementation mechanism; monitoring took and procedures over implementation; policy development and implementation; monotation; introcement of the local arises; reconstricts of burnary rights; including the	UNHCR: US\$ 3,412,500
mendations of the Universal			out since 1995 (since 1995	tered complaints.	rights of refugees, asylum-seekers and stateless persons at all levels, capacity building; awweness raising of the vulnerable groups of population on their rights as well as	OHCHR*: US\$ 947,700
reriodic Review, Treaty Bodies and Special Procedures, and other oblica-			individual communication became legal)		entitlements to various puotic services, social venefus and assistancemanistreaming of child labour into policy documents, support in introduction of child labour monitoring system (CLMS), capacity development, awareness raising, support in providing direct services to children.	ILO US\$ 100,000
tions under the international law					IOs/NGOs, Trade Unions, National Confederation of the Employers:	UNICEF: US\$ 500,000
and treaties for the better protection of human rights					Ensuring participatory approach for elaboration of reports, monitoring of imple- mentation of recommendations and implementation process; provision of expertise and technical support, capacity building at all levels; information sharing; capacity development, implementation of CLMS, capacity development.	UN Women: US\$ 50,000
	% of all recommendations and decisions of UN Treaty Bodies and Special Procedures implemented	20% of all recommendations and decisions implemented  National body or mechanism tasked to oversee implementation of recommendations and decisions is functional	0 decisions implemented Baseline on implementation of recommen- dation tba	Monitoring reports of OHCHR and NGOs; reports of Government agencies to the UN Treaty Bodies and Human Rights Council; laws adopted in implementation of UN observations and recommendations  Monitoring of the national asylum procedure and refugee protection situation directly by UNHCR and NGOs.	Key Ministries and Government Agencies, especially MFA, Ombudsman, Ministry of Justice:  Timely preparation and coordination on international commitments in the area of human rights, including the rights of refugees, asylum-seekers and stateless persons; policy development and implementation; improvement the legislation; receiving complains and provide adequate response, implementation of the HR and monitoring; mainstreaming of child labour into policy documents, support in introduction of child labour monitoring system (CLMS), capacity development, awareness raising, support in providing direct services to children.  INGO/NGO: Monitoring and implementation.  INGO/NGO: Monitoring and implementation and drug control.  Trade Unions, National Confederation of the Employers, NGOs: capacity development, implementation of CLMS.  Capacity development and court and courts:  Ensure application of the HR and Rule of the Law  Ombudsman office Supreme Court and courts:	
					OUTCOME 2 TOTAL	US\$ 7,559,500

Indicative Resources	UNDP: US\$ 10,600,000	UNODC: US\$ 2,000,000	UNHCR: US\$ 3,412,500	UNICEF: US\$ 500,000	UNESCO: US\$ 225,000	UNFPA: US\$ 1,500,000	UNV**:	0.5\$ 281,172	UN Women: US\$ 300,000						
Role of Partners	Key Ministries and Government Agencies, especially, MoJ, MoY, NALSG including Parliament and its Committees, Government's Office, President's Office:	Policy development, coordination, advocacy, awareness raising, promotion and supporting national dialogue; promotion and enhancement of rule of law, gender expertise and gender responsive budgeting; law drafting, coordination, law implementation ourseight promotion and protection of HR institutional conscient of antimal	stakeholders to enable them to engage with civil society organizations in formulation and implementation of national policies; promotion and enhancement of rule of law	through additional legislative and executive measures; ensuring individual responsi- bility for criminal offences and human rights violations in accordance with the law; establishing legal basis for engagement of civil society in improving rule of law and provision of services.	Donor community:  Contribute to the strenothening of good governance at local and national levels to en-	sure social justice; contribute to policy making, support policy reforms implementation.	IOs/NGOs:  Facilitate the process of proper establishment and capacity development of the public	authorities and INGOs; participation in law drifting, policy making; advocacy and promotion of public awareness; ensuring participation of women in decision making	and budgeting; support to development of efficient law enforcement bodies, imple- mentation, coordination and contingency planning; support government efforts in improving the rule of law and provision of services, close monitoring of human violus	situation and information sharing with the authorities; enhancement of human rights auareness among the population; provision of legal services to ensure access to justice to contribute to elaboration of policy/regulatory documents.	Media: Awareness raising, monitor rule of law implementation, publicize HR violations.	Key Ministries and Government Agencies, including Government's Office, President's Office, Judiciary and Parliament:  Improving legislation base to fight corruption, citizens' engagement, creating a platform on national dialogue with focus on anti-corruption issues.	NGOs: Advocacy, engagement into policy and practice dialogue, representing citizens from remote areas.	Media: Frouve transhavency and vaising hublic awareness on public assets and other resources.	The state of the s
Means of Verification	"Toktom" Legal da- tabase; polling survey	results among civil society organizations and NGOs.										Rating through CPI	corruption baseline and end-line surveys results; NGO and civil society organization	reports	
Baselines	0 civil organizations	and NGOs participate effectively and	mulation and implementation	and M&E of national and local develop- ment policies	-							164 ranking score in CPI 2010	Corruption baseline survey to be conducted in 2011; survey	will also establish a baseline on	total number of complaints
Targets	1/4 of civil organizations and NGOs effectively	and legally participate in formulation and implementation and M&E	development policies									Ranking score of 100 or better in (CPI)	# of complaints on corruption tripled		
Indicators	% of civil society organizations and NGOs actively	and legally participating in formulation and implementation and M&E of meritans and local developments and local developments.	ment policies									Corruption Perception Index (CPI) ranking score	# of complaints on corruption		
Outcomes	Outcome 3:	By 2016, national and local authorities apply rule of law and civic	engagement prin- ciples in provision	of services with active participation of civil society											

### UNDAF Results and Resources Framework 2012-2016: SOCIAL INCLUSION AND EQUITY

			Indicative Resources	UNDP: US\$ 34,100,000	UNFPA: US\$ 3,800,000	UNHCR: US\$ 3,900,000	UNICEF: US\$ 21,000,000	UNESCO: US\$ 500,000	ILO: US\$ 20,000	UNAIDS: US\$ 250,000	WFP*: US\$8,000,000	WHO: US\$ 100,000	UNV**: US\$ 13,200	UN Women: US\$ 200,000
Mid-Term National Priorities (2011-2012): Economic development, reduction of unemployment and enhancing international economic cooperation Social development and environment protection		85	Role of Partners	Key Ministries and Government Agencies, especially MoH, Kyrgyz Country Multisectoral Coordination Committee (CMCC), Mandatory Health Insurance Fund under	the Government of the KK:  Adherence to standards set for services/gender responsive planning and budgeting; programme and policy planning, development, coordination implementation and programme and policy planning at each of the coordination in plementation and explain	nomontoring, social services to support elgages, asyain seekes, teum nees ana suecees, persons; advocacy, coordination, survey implementation and monitoring, provide strong on-going oversight and guidance in a course of the implementation of GF	grants.  Donor community:  Condition of submired and for maid successes through evisting donor conditionation	Cooramanon of sectinata ana jinanata resources urrougo esissing aonor cooramanon mechanisms.	IO/NGOs/Academic Institutions/Associations, including Help Age International, Save the Children UK, DRC, ACTED, Mercy Corps, Crisis Center Sezim, Public Foundation Counterpart-Sheriktesh, Center for International Protection, Refugee Women Center Dusti:	Information campaigns to ensure awareness of vulnerable groups about the existing services and social protection mechanisms; mobilizing communities, awareness raising of the nonulation on threats and prevention of HIV/TB/STI. Jeln to strenother—	ing services delivery to the high risk groups of population, social dialogue, support to programme planning, implementation and monitoring, capacity building, provision	of otsixtessenua services to ana eminering eautation opportunities of refugees, asyumi seekers, returnees and stateless persons; data collection, studies, curriculum develop- ment and training;	Private sector. Implementation, monitoring and feedback.	Communities: Participation and implementation.
employment and enha		MDG 5: Improve maternal health MDG 6: Combat HIV/AIDS, malaria and other diseases MDG 7: Ensure environmental sustainability MDG 8: Develop a global partnership for development	Means of Verification	Republican Health Information Center	DHS, MICS, MDG Progress Reports and other UN Analytical	IVIALLII III								
reduction of une		MDG 5: Improve maternal health MDG 6: Combat HIV/AIDS, malaria and o MDG 7: Ensure environmental sustainability MDG 8: Develop a global partnership for de	Baselines	55.7%	13%									
Economic development, reduction of unemployn Social development and environment protection	Social Inclusion and Equity		Targets	40%	10%									
l Priorities (2011-2012): E	38	Relevant MDGs:  MDG 1: Eradicate extreme poverty and hunger  MDG 2: Achieve universal primary education  MDG 3: Promote gender equality and empower women  MDG 4: Reduce child mortality	Indicators	% of complicated deliveries	Stunting rate among children under five									
Mid-Term Nationa	UNDAF Pillar B:	Relevant MDGs: MDG 1: Eradicate extreme pove MDG 2: Achieve universal prim MDG 3: Promote gender equalit MDG 4: Reduce child mortality	Outcomes	Outcome 1:	able groups* ben- efit from improved	namely:	food security;     MCH/RH     services;	education, STI/HIV/	TB; • social protection services and benefits	*indicators and Country Pro-	grammes of UN Organizations	uenny) we specju vulnerable groups		

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources
	Kyrgyzstan's ranking in international assessment on learning achievement (PISA)	Increase in ranking	Last place in ranking (67th)	PISA, national MLA studies	Key Ministries and Government Agencies, especially Ministry of Education and Science, Kyrgyz Academy of Education, Ministry of Emergency Situation:  Education strategy and concept development, implementation, programme planning, advange, and concination; survey monitoring and evaluation; revision of curriculum, teachinollearning processes, education management, financiae, capacity	
	Secondary school completion rate	93%	78%	School drop-out study; MICS	development, awareness raising, provision of direct services to children; Parliament Education Committee: Parliament hearing and advocacy.	
					Kyrgyz Academy of Education: Curriculum development, in-service and pre-service standards development.	
					IO/NGOs/Academic institutions/Associations Teachers' trade unions, local authorities, NGOs:  Data collection, studies, support to planning, implementation and monitoring, capacity development; support in implementation and monitoring of direct services to children.	
					Private sector: Implementation, mentoring and monitoring.	
	% of eligible families with children benefiting from poverty targeted cash transfers	80% of extreme poor households benefit from poverty targeted cash transfer	60% of extreme poor households don't benefit from poverty targeted cash transfer	Kyrgyzstan Integrated Household Survey (KIHS), social protec- tion administrative records	Key Ministries and Government Agencies, especially Ministry of Social Protection of Population, State Agency of Local Self- Governance, MoE and Local Government authorities:  Development, implementation and monitoring of policy and strategy on social protection/child protection system reform, data collection and analysis, development and implementation of legislation, strengthening child protection and social protection system, technical assistance to the local subdivisions; referral, planning.	
	% of increase of targeted HHs with borderline and adequate Food Consump- tion Score	55% of the most vulnerable households improve their food consumption (upgrade from poor to	40% of the assisted house-holds upgraded from poor to	WFP/Government food security monitor- ing system	Parliament: Advocacy and external monitoring.  Communities: Identification, referral, participation and implementation.	
		borderline or accept- able food consumption pattern).	borderline or acceptable food consumption pattern		Donors: Support to policy dialogue, capacity development, implementation support, research, monitoring and evaluation.  Ministry of Social Protection of Population, NGOs, local Government authorities.	

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources
	% of most-at-risk popula- tions (MARPS) who received an HIV test in the last 12 months and who know their results	%08	52%	UNGASS data, AIDS Center, Surveys	Country Multisectoral Coordination Committee (CMCC) for implementation of GFATM grants; Key Ministries and Government Agencies, Parliament, DP, Communies, especially MoE, MoH and National AIDS Centre.  Oversight of grants implementation, governance, monitoring and implementation of the programmes; social dialogue, legislation, policy development and planning, data collection, institutional set-up and systems development, advocacy, coordination, communication, (compliance) monitoring and capacity development; development of programmes, resource materials and delivery of preventive education trainings;	
					Regional HIV and health institutions, NGOs: Planning, implementation and coordination, advocacy monitoring.	
					IOs and donors, especially, WB, GFATM, USAID, KFW, MSF: Support to policy dialogue, capacity development, implementation support, research, monitoring and evaluation.	
					MARPs networks and associations: Participation and implementation.	
					Media: Awareness raising and advocacy.	
					Academia: Teaching and promoting HIV/TB/STI.	
	% of estimated HIV- positive incident TB cases that received treatment for TB and HIV	%08	52%	UNGASS data, data, National AIDS Center and National Physiol- ogy Centre, Surveys	Country Multisectoral Coordination Committee (Key Ministries and Government Agencies including Parliament, DP, Communities), Ministry of Health, National Physiology Centre, National AIDS Centre: Support processes, social dialogue, legislation, policy development and planning, data collection, institutional set-up and systems development, advocacy, coordination, munication, (compliance) monitoring and capacity development.	
					IOs and donors, especially, WB, GFATM, USAID, KFW, MSF, ICRC: Sapport to policy dialogue, capacity development, implementation support, research, monitoring and evaluation.	
					Regional HIV, TB and health institutions: Planning, coordination, implementation and monitoring	
					Communities: Participation and implementation.	
					Media: Awareness raising and advocacy.	
					Academia: Education on HIV/TB issues	

% of GBV survivors who	40%	%0	State agencies and	Key Ministries and Government Agencies, especially, MoI, Court System, MoH,	
received relevant package			relevant service	Ministry of Social Protection of Population:	
of services out of all GBV			providers monitoring	Adherence to standards set for services/gender responsive planning and budgeting.	
survivors applied for as-			systems, independent		
sistance			surveys and National	IOs/NGOs:	
			Statistical Committee	Information campaigns to ensure awareness of vulnerable groups about the existing	
			surveys	services and social protection mechanisms; implementation and coordination,	
				advocacy; monitoring and evaluation.	
				Media:	
				Awareness raising and advocacy aimed at behavior change.	
				UNDAF PILLAR B TOTAL US\$ 71,883,200	US\$ 71,883,200

## UNDAF Results and Resources Framework 2012-2016: INCLUSIVE AND SUSTAINABLE JOB-RICH GROWTH FOR POVERTY REDUCTION

			Indicative Resources (per Outcome)	n UNDP: US\$ 15,300,000 UNICEF:	US\$ 150,000 UNESCO:		UNODC: US\$ 250,000	UNHCR:	US\$ 3,510,000	'/ UNIDO: US\$ 2,124,400	$WFP^*$ :	US\$ 5,000,000	UNECE:	US\$ 100,000	ILO: US \$900,000	17NV**.	US\$ 661,259	UN Women: US\$ 2,500,000
Mid-Term National Priorities (2011-2012): Economic development, reduction of unemployment and enhancing international economic cooperation Social development and environment protection		85	Role of Partners	Key Ministries and Government Agencies, especially Ministry of Economic Regulation and Development, Ministry of Labour, Employment and Migration, MoF, NALSG, MoA, SRS, MoJ including President's Office, Parliament and its Committees and Commissions, Fruit Processing Enterprises:	Ensuring support for equal rights of women and vulnerable groups to benefit from existing economic opportunities, legislation and policy development, planning and implementation, advocacy, coordination and monitoring, vocational education	system development, capacity development; contribute to increase share of agriculture production being processed and marketed, stabilize income; access to employment to	refugees, asylum seekers, returnees and stateless persons.	IO/NGOs/academic institutions including Legal Clinic Adilet, Center for International Protection, Crisis Center Sezim:	Support and implementation of women's economic rights initiatives at local and	community weees, taan concernot, statutes, support to painting, imperioritation and monitoring, capacity development, curriculum development and training; legal/social assistance, food aid, vocational training and income generation activities for refugees,	asylum seekers, returnees and stateless persons.	Private sector: Support income eveneration activities of the tareet communities.	0	National Statistics Committee: Analysis of poverty including child poverty.	CACSARC (Central Asian Crafts Support Association Recourse Center):	Development of crafts industry		
of unemployment and enha ent protection	or Poverty Reduction	MDG 5: Improve maternal health MDG 6: Combat HIV/AIDS, malaria and other diseases MDG 7: Ensure environmental sustainability MDG 8: Develop a global partnership for development	Means of Verification	National Statistical Committee data and reports, MDG Progress Reports and	other UN Analytical Materials													
reduction of un environment pr	b-Rich Growth fo	MDG 5: Improve maternal health MDG 6: Combat HIV/AIDS, malaria and ot MDG 7: Ensure environmental sustainability MDG 8: Develop a global partnership for dev	Baselines	Economically active population: 2 351 316 (Census 2009);	employed: 2 111 160 (Cen- sus 2009)													
Economic development, reduction Social development and environm	Inclusive and Sustainable Job-Rich Growth for Poverty Reduction		Targets	Increase of the share of employment in total economically active population by 1.0-2.0 percentage	points annually													
d Priorities (2011-2012):		Relevant MDGs:  MDG 1: Eradicate extreme poverty and hunger  MDG 2: Achieve universal primary education  MDG 3: Promote gender equality and empower women  MDG 4: Reduce child mortality	Indicators	% of employed persons in total economically active population														
Mid-Term Nationa	UNDAF Pillar C:	Relevant MDGs:  MDG 1: Eradicate extreme pove MDG 2: Achieve universal prim MDG 3: Promote gender equalit MDG 4: Reduce child mortality	Outcomes	Outcome 1: By the end of 2016, population,	especially vulnerable groups, benefit from	inclusive growth leading to decent	and productive employment and	improved access to productive natural	resources, markets,	security								

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources (per Outcome)
	% of people living below the official poverty line	% decrease of people living in poverty by 2.5- 3.0% annually	Poverty ratio constituted 31,7% in accordance with methodology of National Statistical Committee. Currently National Statistical Committee does not provide data lower than level of provinces.	National Statistical Committee data and reports, MDG Progress Reports	Key Ministries and Government Agencies, especially Ministry of Social Protection of Population, local government authorities and NGOs.	
		55% of the most vulnerable households improve their food consumption (upgrade from poor to borderline or acceptable food consumption pattern)	40% of the assisted house-holds upgraded from poor to borderline or acceptable food consumption pattern	Emergency Food Security Assessments (EFSA), Kyrgyzstan Integrated Household Surveys (KIHS)		
	Ratio of GDP to number of workers	Increase in GDP per worker	Baseline to be carried out in 2011	Data of National Statistical Committee data and reports	Key Ministries and Government Agencies, especially MOLEM, NSC, local authorities: Data collection and analysis, legislation, capacity and institution building, policy development, implementation, monitoring and evaluation.	
					Trade Unions and Employers organizations, local authorities: Support to policy development, implementation, monitoring and evaluation	
					National Statistics Committee: Producing reliable short-term economic statistics and data for monitoring progress towards the achievement of the MDGs, with a special focus on powerty and vulnerable groups.	
	% of workers with earnings at or below the national poverty line (the so called working poor)	Decreasing % of workers with earnings at or below the national poverty line	Baseline to be carried out 2011	National Statistical Committee data and reports; other relevant report	Key Ministries and Government Agencies, especially Ministry of Social Protection of Population, local government authorities and NGOs	
					OUTCOME 1 TOTAL	US\$ 30,595,659

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources (per Outcome)
Outcome 2:  By end of 2016 sustainable management of energy, environ- ment and natural resources practices operationalized	% of people living in eco systems resilient to climate change	Ecosystem approach is integrated into national and local development strategies.	Absence of eco system approach in strategic planning at the national and local levels	Official data and reports of ministries, agencies and local authorities; UN reports	Key Ministries and Government Agencies, especially State Agency on Environment Protection and Forestry (SAEPF), MoE, Renewable Energy Sources (RES) Director- ate, National Committee on Climate Change including State Agency for Protection of Environment and Forestry, Ministry of Culture and Information, Academy of Sciences: Facilitation and coordination of planning and implementation; preparation of nomination files and management plans, documentation, conservation, safeguarding, management, maintenance, monitoring, education, information and tourism.  Regional and local authorities:  Regional and local authorities:	UNDP: US\$13,700,000 UNESCO: US\$550,000 UNECE: US\$550,000
					egiesen, s, wannam nasungs.  IOs and NGOs:  Capacity development and support to implementation of activities, development of action plans and implementation.  Communities: Community mobilization and participation, implementation.	WFP*: US\$3,000,000 UNV**: US\$7,500
	% of water use efficiency for agricultural production	Effectiveness of irrigation water use by rural popula- tion is improved	Water losses in the irrigation system from the water source to destination range from 20-40% on average	Annual reports of the re-established State Committee on Water Management and Reclamation	Universities in cooperation with Ministry of Education and Sciences and national water authorities:  Introduction and delivering new IWRM curricula.  State Committee on Water Management and Reclamation  Water Users Associations and NGOs, agriculture business associations	
	% increase of agricultural production for markets and households (HH)	Increase in volume of agriculture production	Agriculture, hunting and forestry gross production - 3065 million USD in 2008 (National Statistic Committee, 2010)	Official data and reports of the National Statistical Committee, UN Reports (including Crop and Food Security Assessment Monitoring (CFSAM, EFSA)	Key Ministries and Government Agencies, especially Ministry of Social Protection of Population, Ministry of Agriculture, local government authorities and NGOs.	
			107.4% growth in volume of agriculture production, forestry and hunting in comparison to 2008 (National Statistic Committee, 2010)			

	US\$ 24,007,500
Key Ministries, especially Ministry of Energy, Government Agencies and Academia:  Developing RES curricula, training for local population.	OUTCOME 2 TOTAL US\$ 24,007,500
Official data and reports of the Ministry of Energy, RES Directorate as well as reports of SHP/RES projects	
non carbon sources of en- ergy represent 0.7 % of rotal energy produc- tion	
Increase of non carbon energy sources to 1% of total energy production	
% of population benefiting from non carbon energy sources	
	pulation benefiting Increase of non carbon non carbon energy energy sources to 1% of carbon energy rotal energy production ergy represent total energy production of 7% of total energy production ergy represent of Energy, RES Directoral energy produce as well as reports energy produce ition

Indicative Resources (per Outcome)	UNDP: US\$ 2,200,000 UNESCO: US\$ 100,000 UNICEF: US\$ 1,000,000 WPP*: US\$2,340,000 WFP*: US\$3,000,000	
Role of Partners	Key Ministries and Government Agencies, especially Ministry for Emergency Situations (MES), National Agency on Local Self-Governance (NALSG) and Parliament: Policy development and planning, institutional set-up, legislation development, response coordination and communication; contingency planning; emergency preparedness.  Regional and local authorities:  Coordinate and facilitate processes and structures at the regional and local levels.  IO/NGOs/academic institutions:  Promote DRR, provide support to processes and structures, capacity development; emergency preparedness,	Communities, especially those at risk or affected: Representation and participation, ensure inclusion of views of communities and most vulnerable.  IO/NGOs: Response coordination, contingency planning, capacity development and implementation.
Means of Verification	Data and reports of Ministry of Emergency Situation, Local Self- Governments, UN (incl. Disaster Risk Reduction Unit- DRCU) and partners' reports	Official data and reports by Local Self-Governments, Ministry of Emergency Situation, National Agency for Local Self-Governance, State Agency on Environmental Protection
Baselines	National institutional, legal and policy framework for disaster risk re- duction (DRR) at nascent stages	Absence of disaster risk reduction (DRR) strategies integrated in Local Self Governments' (LSGs) local development plans  Absence of disaster risk reduction (DRR) monitoring system that would inform local level planning
Targets	Disaster risk reduction (DRR) legal, institutional and policy frameworks that feature coherence and mechanisms of coordination adopted and functional	Disaster risk reduction (DRR) strategies integrated in least 10% Local Self Governments' (LSGs) local development plans Disaster risk reduction (DRR) monitoring system established and functional (informing local socio-economic planning) in at least 10% of LSGs
Indicators	National institutional, legal and policy framework for disaster risk reduction (DRR) with decentralized responsibilities, resources and capacities at all levels	% of Local Self Governments' (LSGs) local development plans with integrated disaster risk reduction (DRR) strategies
Outcomes	Outcome 3: By 2016, Disaster Risk Management (DRM) framework in compliance with international stan- dards. especially the Hyogo Frame- work of Action	

Outcomes	Indicators	Targets	Baselines	Means of Verification	Role of Partners	Indicative Resources (per Outcome)
	% of disaster prone communities and institutions with reduced vulnerabilities	Vulnerabilities reduced in 10% of communities prone to natural disasters	70% of communities in Kyrgyzstan are vulnerable to natural disasters Inadequate	Data and reports of Ministry of Emergency Situation, Ministry of Education and Science, Ministry of Social Protection of Population, Local	Key Ministries and Government Agencies, especially Ministry of Social Protection of Population, Ministry of Emergency Situations, Ministry of Education, KAE, State Agency for Quake Proof Construction, local Government authorities including NGOs and CBOs:  Coordination, innovation, lobbying, awareness raising, policy and curriculum development, revision, and endorsement; policy development for planning education in emergencies, capacity building of education authorities and practitioners;	
		able groups to shocks is strengthened  Capacities to address disserer risk reduction	knowledge and capacities of stakeholders in education to address disaster reduction	Self-Governments, National Agency for Local Self-Governance, National Statistical Committee, Till (inc.) Emergency	Implementation and coordination, advocacy;  Monitoring and evaluation.  Regional and sub-regional authorities:  Participate in identification of DRR needs and community based DRR projects.	
		CDRR) of stateholders in education strengthened and education curricula mainstreams disaster risk reduction (DRR)	(DRR) and apply related existing policies; absence of disagrentiels re-	Food Security Assessment, Crop and Food Security Assessment) and partners' reports	Academic institutions: Research. IOs/NGOs: Sapport to innovation and development, capacity development and imple- mentation support.	
			duction (DRR) in education curricula		Communities: Communities, especially children participation and implementation. Media: Information and awareness vaising campaigns, government programmes.	
					OUTCOME 3 TOTAL	US\$ 8,657,966
					UNDAF PILLAR C TOTAL	US\$ 63,261,125
					UNDAFTOTAL	US\$ 186,099,262

\*WFP and OHCHR resources for 2 year period only
\*\*UNV: "gratis" contributions of individuals and organizations

## Annex B: UNDAF Monitoring and Evaluation Calendar

UNDAF M&E Calendar Kyrgyz Republic	2016	Case studies documented (all)			Yes	UNDAF Progress Report		Demographic and Health Survey (DHS) Emergency Food Security Assessment EFSA (FAO/ WFP)	ТВД
	2015	MICS conducted (UNICEF)			Yes	UNDAF Progress Report UNDAF Evaluation		Demographic and Health Survey (DHS) Emergency Food Security Assessment EFSA (FAO/ WFP)	TBD
	2014	Demographic and Health Survey (DHS) results released		Mid Term Evaluation	Yes	UNDAF Progress Report		Demographic and Health Survey (DHS) Emergency Food Security Assessment EFSA (FAO/ WFP)	TBD
	2013	UNGASS survey (UN- AIDS, WHO) Education Performance Study (PISA) results			Yes	UNDAF Progress Report		Emergency Food Security Assessment EFSA (FAO/ WFP)	TBD
	2012	<ul> <li>KAP (Knowledge, Attitudes and Practices) baseline survey on perceptions of diversity</li> <li>Baseline Study on Youth Engagement in Peace-building –(UNICEF/UNDP/UNHCR as part of IRF Peace-building proposal)</li> <li>Demographic and Health Survey conducted (DHS) (USAID)</li> <li>Dangerous signs of pregnancy survey (UNFPA)</li> <li>3rd National Communication on Climate Change (UNDP)</li> <li>Survey on Civil Society Engagement in Policy Making (UNDP)</li> <li>NHDR (theme tbd)</li> </ul>	UN M&E team to be established		Yes	UNDAF Progress Report	<ul> <li>Statistical Literacy (collection, analysis and use of data)</li> <li>Collection of data below the <i>oblast</i> level to determine vulnerable pockets</li> </ul>	Strategic Assessment of Unwanted Pregnancy (UNFPA)     Crop and Food Assessment Study (FAO)     Emergency Food Security Assessment     EFSA (FAO/WFP)	TBD
		Surveys/Studies	Monitoring Systems	Evaluations	Reviews	UNDAF Eval. Milestones	Capacity Development	Use of info	Partner M&E Activities
		UNCT M&E Activities					Seference	gninns   q	



United Nations Development Assistance Framework (UNDAF) for the Kyrgyz Republic 2012-2016

UN House in the Kyrgyz Republic 160 Chui Avenue, 720040 Bishkek, Kyrgyz Republic tel.: + 996 (312) 611213; fax: + 996 (312) 611217 www.un.org.kg